BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

In the Matter of:)	
)	R 2020-019
STANDARDS FOR THE DISPOSAL OF COAL)	
COMBUSTION RESIDUALS IN SURFACE)	(Rulemaking – Land)
IMPOUNDMENTS: PROPOSED NEW 35 ILL.)	
CODE 845)	

NOTICE OF FILING

To: Service List

PLEASE TAKE NOTICE that I have today electronically filed, with the Office of the Clerk of the Pollution Control Board, <u>AMEREN RESPONSE TO SUPPLEMENTAL POST-HEARING COMMENTS FILED BY ENVIRONMENTAL COMMENTERS</u>, copies of which are herewith served upon you.

Dated: December 15, 2020

Respectfully submitted, AmerenEnergy Medina Valley Cogen, LLC and Union Electric Company, d/b/a Ameren Missouri.

By /s/Claire A. Manning

BROWN, HAY & STEPHENS, LLP

Claire A. Manning
Registration No. 3124724
Anthony D. Schuering
Registration No. 6333319
205 S. Fifth Street, Suite 1000
P.O. Box 2459
Springfield, IL 62705-2459
(217) 544-8491
cmanning@bhslaw.com
aschuering@bhslaw.com

CERTIFICATE OF SERVICE

The undersigned, an attorney, certifies that a true copy of the foregoing documents were electronically filed on December 15, 2020, with the following:

Don Brown, Clerk of the Board
Illinois Pollution Control Board
James R. Thompson Center, Suite 11-500
100 W. Randolph Street
Chicago, IL 60601
Don.Brown@illinois.gov

and that copies were sent via email on the same date to the parties on the service list.

Respectfully submitted, AmerenEnergy Medina Valley Cogen, LLC and Union Electric Company, d/b/a Ameren Missouri.

By /s/Claire A. Manning

BROWN, HAY & STEPHENS, LLP

Claire A. Manning
Registration No. 3124724
Anthony D. Schuering
Registration No. 6333319
205 S. Fifth Street, Suite 1000
P.O. Box 2459
Springfield, IL 62705-2459
(217) 544-8491
cmanning@bhslaw.com
aschuering@bhslaw.com

SERVICE LIST

Don Brown, Clerk of the Board	Stefanie N. Diers – Assistant Counsel
· ·	
Don.brown@illinois.gov	Stefanie.diers@illinois.gov
Vanessa Horton, Hearing Officer	Christine M. Zeivel – Assistant Counsel
Vanessa.Horton@illinois.gov	Christine.zeivel@illinois.gov
Illinois Pollution Control Board	Illinois Environmental Protection Agency
James R. Thompson Center	1021 N. Grand Ave., East,
Suite 11-500	P.O. Box 19276
100 West Randolph	Springfield, Illinois 62794-9276
Chicago, Illinois 60601	
Virginia I. Yang - Deputy Counsel	Matthew J. Dunn, Chief
virginia.yang@illinois.gov	mdunn@atg.state.il.us
Nick San Diego - Staff Attorney	Stephen Sylvester
nick.sandiego@illinois.gov	Sr. Asst. Attorney General
Robert G. Mool	ssylvester@atg.state.il.us
bob.mool@illinois.gov	Andrew Armstrong, Chief
Paul Mauer - Senior Dam Safety Eng.	aarmstrong@atg.state.il.us
Paul.Mauer@illinois.gov	Kathryn A. Pamenter
Renee Snow - General Counsel	KPamenter@atg.state.il.us
renee.snow@illinois.gov	Office of the Illinois Attorney General
Illinois Department of Natural Resources	69 West Washington Street, Suite 1800
One Natural Resources Way	Chicago, IL 60602
Springfield, IL 62702-1271	
Michael L. Raiff	Alisha Anker - V.P. Reg. & Market Affairs
mraiff@gibsondunn.com	aanker@ppi.coop
Gibson Dunn and Crutcher, LLP	Prairie Power
2001 Ross Avenue, Suite 2100	3130 Pleasant Run
Dallas, TX 75201	Springfield, IL 62711
Michael Smallwood	Cynthia Skrukrud
Msmallwood@ameren.com	Cynthia.Skrukrud@sierraclub.org
Ameren	Jack Darin
1901 Choteau Ave.	Jack.Darin@sierraclub.org
St. Louis, MO 63103	Christine Nannicelli
,	christine.nannicelli@sierraclub.org
	Sierra Club
	70 E. Lake Street, Ste. 1500
	Chicago, IL 60601-7447
Jeffrey Hammons	Chris Newman
Jhammons@elpc.org	newman.christopherm@epa.gov
Environmental Law & Policy Center	USEPA Region 5
1440 G Street NW	77 West Jackson Blvd.
Washington, DC 20005	Chicago, IL 60604
Tradington, DC 20000	

Melissa Legge	Mark A. Bilut
mlegge@earthjustice.org	mbilut@mwe.com
Earthjustice	McDermott, Will & Emery, LLP
48 Wall Street, 15th Floor	227 West Monroe Street
New York City, NY 10005	Chicago, IL 60606-5096
Kim Knowles	Abel Russ – Attorney
kknowles@prairierivers.org	aruss@environmentalintegrity.org
Andrew Rehn	Environmental Integrity Project
arehn@prairierivers.org	1000 Vermont Avenue NW, Suite 1100
Prairie Rivers Network	Washington, DC 20005
1902 Fox Drive, Suite 6	Washington, DC 20000
Champaign, IL 61820	
Kiana Courtney	Jennifer Cassel
KCourtney@elpc.org	jcassel@earthjustice.org
Environmental Law and Policy Center	Thomas Cmar
35 E. Wacker Drive, Suite 1600	tcmar@earthjustice.org
Chicago, IL 60601	Earthjustice
Cincugo, 12 00001	311 South Wacker Drive, Suite 1400
	Chicago, IL 60606
Keith I. Harley	Mychal Ozaeta
kharley@kentlaw.edu	mozaeta@earthjustice.org
Daryl Grable	Earthjustice
dgrable@clclaw.org	707 Wilshire Blvd., Suite 4300
Chicago Legal Clinic, Inc.	Los Angeles, CA 90017
211 West Wacker Drive, Suite 750	Los inigeres, eri your
Chicago, IL 60606	
Deborah Williams	Alec M Davis - Executive Director
Regulatory Affairs Director	adavis@ierg.org
deborah.williams@cwlp.com	Jennifer M. Martin
City of Springfield	jmartin@heplerbroom.com
Office of Public Utilities	Kelly Thompson
800 East Monroe, 4th Floor	kthompson@ierg.org
Municipal Bldg. East	IERG
Springfield, IL 62757-0001	215 E. Adams St.
	Springfield, IL 62701
Stephen J. Bonebrake	Susan M. Franzetti
sbonebrake@schiffhardin.com	sf@nijmanfranzetti.com
Joshua R. More	Kristen Laughridge Gale
imore@schiffhardin.com	kg@nijmanfranzetti.com
Ryan C. Granholm	Vincent R. Angermeier
rgranholm@schiffhardin.com	va@nijmanfranzetti.com
Schiff Hardin, LLP	Nijman Franzetti, LLP
233 South Wacker Drive Suite 6600	10 South LaSalle Street, Suite 3600
Chicago, IL 60606-6473	Chicago, IL 60603
	<u> </u>

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Faith Bugel	Walter Stone - Vice President
fbugel@gmail.com	Walter.Stone@nrg.com
1004 Mohawk	NRG Energy, Inc.
Wilmette, IL 60091	8301 Professional Place, Suite 230
	Landover, MD 20785
Melissa S. Brown	
melissa.brown@heplerbroom.com	
Jennifer M. Martin	
Jennifer.Martin@heplerbroom.com	
HeplerBroom, LLC	
4340 Acer Grove Drive	
Springfield, IL 62711	

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AMEREN RESPONSE TO SUPPLEMENTAL POST-HEARING COMMENTS FILED BY ENVIRONMENTAL COMMENTERS

NOW COMES AmerenEnergy Medina Valley Cogen, LLC and Union Electric Company, d/b/a Ameren Missouri ("Ameren") and responds to supplemental post-hearing comments filed on November 24, 2020 as follows:

On November 24, 2020, a post-record pleading was filed with the Illinois Pollution Control Board ("Board") by the Environmental Law and Policy Center ("ELPC"), Prairie Rivers Network ("PRN"), Sierra Club, and the Little Village Environmental Justice Organization ("LVEJO") (collectively, "Environmental Commenters").

Styled as "Supplemental Post-hearing Comments", the Board's Hearing Officer accepted the pleading in an Order she issued on December 8, 2020. The Hearing Officer Order denied the Joint Motion to Strike filed by participants Dynegy Midwest Generation, LLC; Electric Energy Inc.; Illinois Power Generating Company; Illinois Power Resources Generating, LLC; Kinkaid Generation, LLC and Midwest Generation, LLC on November 30, 2020 and allowed the Supplemental Post-Hearing Filing in an effort to "prevent material prejudice".

The Hearing Officer Order also allowed other participants to respond to the late filed comment, with any such comments being due by December 15, 2020. In this responsive comment, Ameren will only address the news article submitted by the Environmental Commenters as Attachment 1 (a November 17, 2020 newspaper article from the *Billings Gazette* concerning an

interim decision of the State of Montana to require certain coal ash ponds, designated Colstrip Units 1 and 2, to close by removal rather than close in place.).

As the Post Hearing Comment did not present any "evidence" for the Board's consideration, new or otherwise, Ameren trusts that the Board will recognize that the proffered newspaper article does not serve to either supplement or contradict the substantial evidence in this proceeding, in the nature of expert testimony presented. Indeed, several problems would be inherent in the Board doing so.

First, a newspaper article cannot reasonably be considered by the Board to be anything but public comment; it certainly is not evidence. For good reason, the Board has a fifty year history of elevating technical and scientific testimony in a regulatory proceeding above public comment. Indeed, evaluating such testimony is one of the very reasons for the Board's creation – to perform the responsibilities that the legislature itself cannot reasonably perform: evaluating the technical feasibility and economic reasonableness of environmental decisions, through science and economic-based testimony in a public forum. *See* David P. Currie, *Rulemaking under the Illinois Pollution Law*, 42 U. Chi. L. Rev. 457, 458 (1975) (The "basic plan of the statute" is to "leave the formulation of substantive standards to the Board, not to enshrine them in the statute itself." The reason for this choice was the "expectation that specialized administrators working full time on pollution problems would be in a better position than legislators burdened by innumerable other concerns to make reasonable judgements based upon masses of relevant information").

Second, as a practical matter, no conclusions can reasonably be drawn from the article presented – which, on its face appears simply to report on an interim (not yet final) decision of another state (Montana) to require closure by removal at discreet ash ponds that are asserted to have been polluting groundwater for years. Absent is any information related to the extent of

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impact and any existing regulatory structure in place in Montana to deal with any such impacts.

Thus, absolutely no conclusions can be drawn as to any comprehensive policies or laws related to

this or other ash ponds in the State of Montana. Indeed, as the relevant federal law recognizes and

allows, states continue to allow methodologies to deal with groundwater impacts from coal ash

that remains in place.

Finally, environmental policies in Montana are wholly irrelevant in Illinois. Clear from

this proceeding is the fact that Illinois, to the exclusion of other states, has already been a leader

in the protection of the environment and implementation of groundwater protection standards.

Such is clear from the testimony of expert witnesses applauding the state's wisdom in

promulgating the Environmental Protection Act and the Groundwater Protection Act and the

Board's regulations promulgated pursuant thereto – laws and regulations which have formed the

underpinnings of Ameren's authorized State of Illinois closures – and require Ameren's ongoing

commitment to reporting and mitigation of groundwater impacts throughout post-closure care.

Dated: December 15, 2020

Respectfully submitted,

AmerenEnergy Medina Valley Cogen, LLC and Union Electric Company, d/b/a Ameren Missouri.

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